

## **FY2012-13 TENTATIVE BUDGET**

Volusia County School Board DeLand Administrative Center July 24, 2012

# **Budget Calendar**

April 24	General Fund Budget Workshop
April 27	School Staffing Distribution
May 22	Capital Budget Presentation
June 26	General Budget Update
June 26	Approval to Advertise the Tentative Budget and Millage Rates for 2012-13
June 27	Property Appraiser certifies tax roll to the Department of Revenue
July 13	Department of Revenue certifies taxable value to the Commissioner of Education
July 18	Department of Education (DOE) computes required local effort millage and certifies rate to each school district
July 21 or 22	TRIM* Advertisement appears in newspaper
July 24	Public Hearing and Adoption of Tentative Budget

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Public Hearing and Adoption of Final Budget

\* Truth in Millage (TRIM)

Sept. 11

# **DEFINING THE TERMS**

# WHAT IS A MILL?



# A "Mill" represents one thousandth of a dollar

According to the Florida Department of Revenue, "tax rate (millage)" is set by the taxing authority for the governmental unit within which the property is located.\*

\* State → Required Local Effort Millage; Prior Period Adjustment Millage Local School Board → Discretionary; Critical Needs; Capital Millages

# WHAT IS REQUIRED LOCAL EFFORT (RLE)?

The RLE is a property tax that the <u>state requires</u> local school boards to impose to fund their schools.\*

### WHAT IS THE ROLLED BACK RATE?

The rolled back rate is a calculated rate used by the governing entity that generates the same revenue as the previous year.

<sup>\*</sup> In accordance with S.12 Article VII State Constitution and 1011.71 and 1011.62(13) F.S.

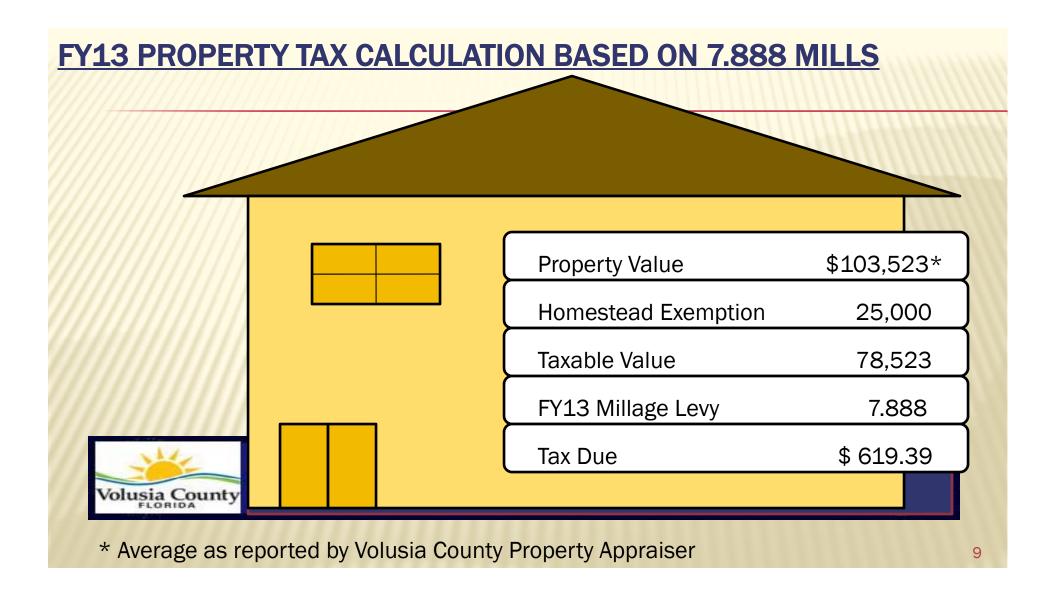
# MILLAGE IMPACT

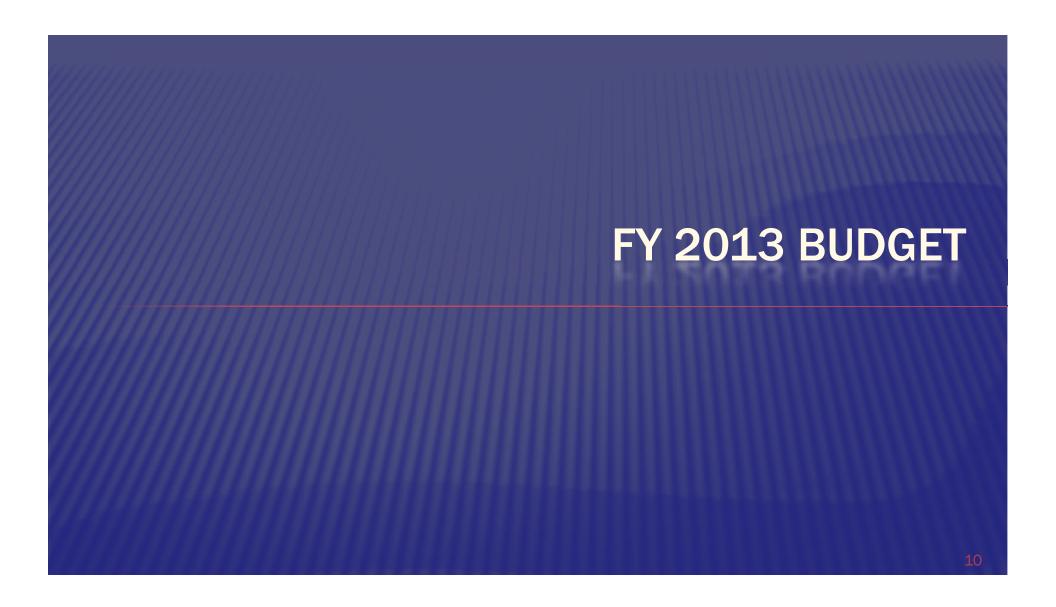
### TAX INCREASE OVER ROLLED-BACK RATE

- \* The rolled-back rate of 8.2131 mills is the property tax levy that will, after the value of new construction is deducted, produce the same amount of revenue as the previous year.
- \* The proposed rate of 7.888 is 3.96% <u>lower</u> than the rolled back rate, therefore this is advertised as an ad valorem (tax) decrease.

## MILLAGE LEVY COMPARISON

	FY10 Actual	FY11 Actual	FY12 Actual	FY13 Actual	TAXING AUTHORITY	
	///////				State	Local School Board
Required Local Effort	5.307	5.698	5.551	5.368		
Prior Period Adjustment Funding Millage		0.041	0.014	.022		
Discretionary Operating Millage	0.748	0.748	0.748	0.748		
Additional Discretionary Millage	0.000	0.000	0.000	0.000		N/A
Critical Operating Needs-0.25 Special Option	0.250	0.250	0.250	0.250		1
Discretionary Local Capital Improvement	1.500	1.500	1.500	1.500		/
Debt Service	0.000	0.000	0.000	0.000		N/A
TOTAL	7.805	8.237	8.063	7.888		





### **FY13 OPERATING BUDGET TAXING AUTHORITY**

\$ 26,524,504,827 **Certified Tax Roll:** 

0.00096 **Adjustment Factor:** 

	Non-Discretionary	Board Authority
Required Local Effort Millage Total Required Local Effort Revenue	5.368 \$ 136,688,200	
Prior Period Funding Adjustment Millage Total Prior Period Funding Adjustment Revenue	0.022 \$ 560,198	
Discretionary Operating Millage Total Discretionary Millage Revenue		0.748 \$ 19,046,716
Critical Operating Needs Millage Total Critical Operating Needs Revenue		0.25 \$ 6,365,881
TOTALS	\$ 137,248,398	\$ 25,412,597

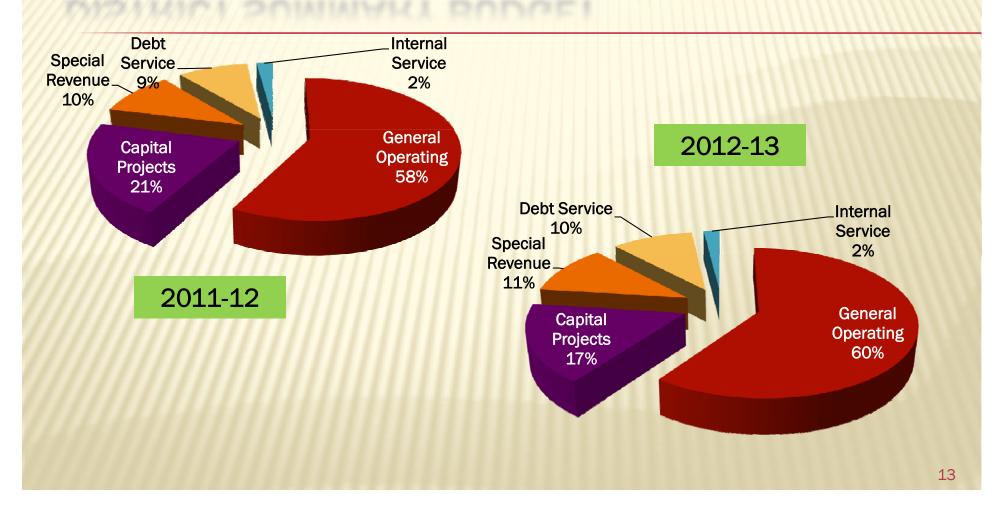
### **DISTRICT SUMMARY BUDGET**

FUND	FY 12 ADOPTED	FY 13 TENTATIVE
General Fund	\$467,222,800	\$456,323,182
Debt Service Funds	71,230,649	74,537,497
Capital Outlay Funds	163,841,487	134,504,432
Special Revenue - School Way Café	34,005,490	33,995,771
Special Revenue – ARRA*	788,956	0
Special Revenue – "Race to the Top"	10,745,999	7,006,566
Special Revenue - Title I, IDEA**, Other	43,362,643	42,931,927
Internal Service Funds (Self-Insured Programs)	14,173,975	14,669,052
TOTAL DISTRICT	\$805,372,000	\$763,968,427

<sup>\*</sup> American Recovery and Reinvestment Act

<sup>\*\*</sup> Individuals with Disabilities Education Act

### **DISTRICT SUMMARY BUDGET**



# GOVERNMENT ACCOUNTING STANDARDS BOARD (GASB) 54 FUND BALANCE DEFINITIONS

GASB 54 provides for two major types of fund balances, which are nonspendable and spendable.

<u>Nonspendable</u> fund balances are balances that cannot be spent because they are expected to be converted to cash or they are legally or contractually required to remain intact.

GASB 54 has provided a hierarchy of <u>Spendable</u> fund balances, based on a hierarchy of spending constraints.

- Restricted: fund balances that are constrained by external parties, constitutional provisions, or enabling legislation.
- <u>Committed:</u> fund balances that contain self imposed constraints of the government from its highest level of decision making authority.
- \* Assigned: fund balances that contain self imposed constraints of the government to be used for a particular purpose.
- <u>Unassigned:</u> fund balance of the general fund that is not considered for any particular purpose.

### **6 YEARS OF FTE MEASURES TAKEN**

	2007-08	2008-09	2009-10	2010-11	2011-12	2012-13 (Preliminary)	TOTALS
Teachers	34.0	383.0	180.1	90.9	29.6	247.6	965.2
Teachers on Assignment			9.0		1.9		10.9
Paraprofessionals	175.1	35.0	49.8	21.6	(6.2)	17.1	292.4
Campus Advisors	12.0	(4.0)			3.0		11.0
Clerical		26.0	11.1		8.3	21.2	66.6
Custodial		26.8	2.0		(2.4)	23.0	49.4
Assistant Principals	10.0		13.0		(1.0)		22.0
Principals			2.0		1.0		3.0
Central Office	19.1	192.6	54.4	139.5	37.0	45.8	488.4
Total FTE* Personnel Reductions	250.2	659.4	321.4	252.0	71.2	354.7	1,908.9

<sup>\*</sup> Full Time Equivalent

# TENTATIVE RECONCILIATION (REVISED)

	In Millions
BUDGET SHORTFALL – April 27th	\$(19,191,91
ADDITIONAL COST INCREASES:	
Increase in Burns Science and Technology Enrollment to 380 students	380,93
Increase in Ivy Hawn Enrollment to 340 students	156,50
TOTAL ADDITIONAL COST INCREASES	537,41
ADJUSTED DEFICIT	\$(19,729,32
MEASURES TAKEN:	
Alternative Education Position Savings	47,14
Assigned Balances	2,500,00
Central Office 3% Position Goal	1,124,25
Central Office-Additional Savings	865,00
Class size formula adjustments (Net of \$2.5 million for addressing compliance interventions)	10,378,25
Clerical Reduction	467,79
Custodial Reduction	676,53
FTE Fluctuation	500,00
Retirement Savings	420,35
Unassigned Balance Projected for 2012 (above the 5% Board Policy)	2,750,00
TOTAL MEASURES TAKEN:	\$19,729,32
BALANCE – As reported at School Board Meeting of June 26, 2012	

# **GENERAL OPERATING BUDGET**

Revenues	FY12 Adopted Budget	FY13 Tentative Budget
Total Revenues	\$ 385,230,237	\$ 397,548,923
Transfers from Capital & Non-Rev. Receipts	17,507,250	15,507,250
Beginning Fund Balance:		
Nonspendable Fund Balance	1,388,556	1,361,758
Restricted Fund Balance	2,321,758	2,606,818
Committed Fund Balance	<u> </u>	5,410,429
Assigned Fund Balance	11,542,671	10,805,450
Unassigned Fund Balance	49,232,328	23,082,554
Total Reserves & Beginning Fund Balance	\$ 64,485,313	\$ 43,267,009
Total Revenues, Transfers, & Beginning Fund Balance	\$467,222,800	\$456,323,182

# **GENERAL OPERATING BUDGET**

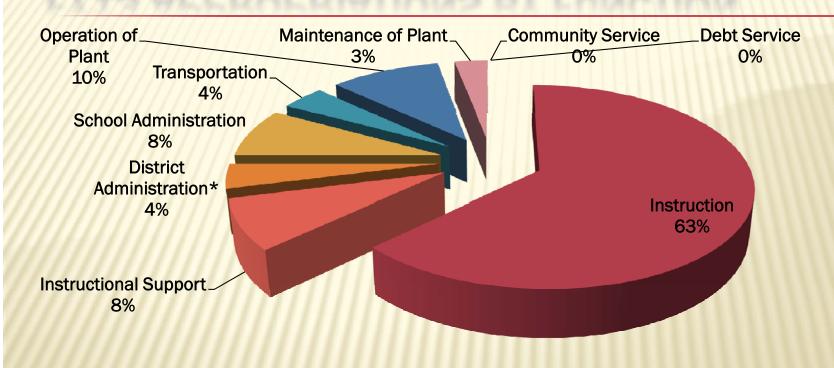
Appropriations	FY12 Adopted Budget	FY13 Tentative Budget
Total Appropriations	\$ 443,325,650	\$ 433,536,618
Ending Fund Balance:		
Nonspendable Fund Balance	1,388,556	1,361,758
Restricted Fund Balance	<u> </u>	
Assigned Fund Balance		<del></del>
Committed Fund Balance	<del></del>	
Unassigned Fund Balance	22,508,594	21,424,806
Total Ending Fund Balance	\$ 23,897,150	\$ 22,786,564
Total Appropriations & Ending Fund Balance	\$467,222,800	\$456,323,182

### **GENERAL OPERATING APPROPRIATION SUMMARY**

	FY12 Adopted Budget	FY13 Tentative Budget
Instruction	\$280,594,373	\$272,640,860
Instructional Support	34,631,898	33,203,688
District Administration*	17,778,948	18,583,866
School Administration	32,207,477	32,783,031
Transportation	17,533,674	17,313,985
Operation of Plant	44,308,652	41,990,494
Maintenance of Plant	14,751,277	15,075,915
Community Service	1,519,351	1,944,779
Debt Service		
TOTAL APPROPRIATIONS	\$443,325,650	\$433,536,618

<sup>\*</sup>District Administration includes the School Board, General Administration, Facilities, Fiscal Services, Central Services, and Administrative Technology Services

### **FY13 APPROPRIATIONS BY FUNCTION**



\*District Administration includes the School Board, General Administration, Facilities, Fiscal Services, Central Services, and Administrative Technology Services

### **BUDGET CONCERNS FOR 2013**

- Possible Increased Pension Contribution (Florida Retirement System Litigation)
- 2. Possible Statewide ProRation
- 3. Weak Local Economy
- 4. State Economic Forecasts
- 5. Routine Operational Increases
- 6. Class Size Compliance
- 7. Expiration of .25 Critical Needs Ad Valorem Assessment

### **BUDGET CONCERNS FOR 2014**

- 1. Budget Impact of Class Size Compliance
- The Use of Non-Recurring Revenues and Fund Balances for Recurring Budget Costs.
- 3. Expiration of the 0.25 Critical Needs Millage
- 4. Budget Impact of the Supreme Court Potentially in Agreement with the Circuit Court Ruling of HB 5005 3% Employee Retirement Contribution
- 5. Impact of Teacher Performance Pay SB 736

### **BUDGET CONCERNS FOR 2014 (CONTINUED)**

- 6. The possible addition of new charter schools
- 7. Impact of the Patient Affordability Health Care Act
- 8. Possible decline of taxable property value
- Possibility of Lower Student Enrollment due to local economic conditions
- 10. Report of Office of Economic and Demographic Research forecast of continued slow economic recovery from the Great Recession (July 2012)